THE STATE OF NEW HAMPSHIRE

MERRIMACK, SS.

SUPERIOR COURT

Docket No. 217-2003-EQ-00106

In the Matter of the Liquidation of The Home Insurance Company

AFFIDAVIT OF PETER A. BENGELSDORF IN SUPPORT OF LIQUIDATOR'S MOTION FOR APPROVAL OF ELEVENTH EARLY ACCESS DISTRIBUTION TO INSURANCE GUARANTY ASSOCIATIONS

I, Peter A. Bengelsdorf, hereby depose and say:

- 1. I was appointed Special Deputy Liquidator of the Home Insurance Company ("Home"), by the Insurance Commissioner for the State of New Hampshire, as Liquidator ("Liquidator") of Home. I submit this affidavit in support of the Liquidator's Motion for Approval of Eleventh Early Access Distribution to Insurance Guaranty Associations. The facts and information set forth are either within my own knowledge gained through my involvement with this matter, in which case I confirm that they are true, or are based on information provided to me by others, in which case they are true to the best of my knowledge, information, and belief.
- 2. On October 8, 2003, the Liquidator applied for approval of an Early Access
 Distribution Plan ("Plan") in accordance with RSA 402-C:29, III. The Plan included a form of
 Early Access Distribution Agreement ("Early Access Agreement") to be entered into by guaranty
 associations receiving an early access distribution. The Court approved the Plan and form of
 Early Access Agreement by order entered October 22, 2003. To receive an early access
 distribution under the Plan, a guaranty association must execute the Early Access Agreement.
 The Early Access Agreement provides that the signatory guaranty association will return early
 access distributions that the Liquidator subsequently determines are necessary to pay claims of
 secured creditors or creditors whose claims fall into the same or a higher priority class than those

of the guaranty association. This is sometimes referred to as a "claw back". All but two guaranty associations have executed the Early Access Agreement.

- 3. The guaranty association claims on which early access distributions can be made are those with Class II priority. Guaranty association claims with Class I priority are "expenses of administration" for which provision must be made prior to any early access distribution. Because payment of Class I claims occurs outside the early access distribution process, guaranty associations' Class II claims are the first class of claims eligible for early access distributions. The assets of the Home estate will not be sufficient to pay all Class II claims in full so guaranty associations' Class II claims are the only claims on which early access distributions can be made.
- 4. Guaranty association Class II claims are claims against Home's estate arising from the associations' obligations to make payment on "covered claims." Pursuant to statute, "covered claims" are claims against the guaranty associations (including claims for unearned premiums) which arise out of and are within the coverage and not in excess of applicable limits of insurance policies issued by the insolvent insurer. Subject to statutory and policy limits and conditions, the guaranty associations' obligations under policies issued by Home thus encompass both indemnity and claim defense expense payments. These are the amounts on which the Court has approved previous early access distributions and on which the Liquidator now proposes to make an eleventh early access distribution.

¹ In the Home liquidation such provision is made by issuing Class I claim notices and paying a Class I distribution on an annual basis.

² Certain guaranty associations took the position that claim defense expenses are Class I administration costs rather than Class II policy related claims. To resolve this dispute, the Liquidator and fifty-six guaranty associations entered into a Settlement Agreement approved by the Court on July 15, 2013. Under the Settlement Agreement, 90% of the guaranty associations' claim defense expenses are now assigned to Class II and 10% to Class I. Only the Class II expenses are the subject of early access.

5. Since the commencement of this liquidation proceeding, fifty-seven guaranty associations have reported making indemnity or defense payments under insurance policies issued by Home. Beginning in 2004, the Liquidator has regularly moved for (and the Court has approved) early access distributions based on reported guaranty association payments less reported recoveries. Most recently, the Liquidator moved for approval of a tenth early access distribution of approximately \$70.4 million (subject to deductions and certain caps) on March 6, 2015, and the Court approved the tenth early access distribution on May 20, 2015. The Liquidator applied deductions and caps of 40% of incurred costs and 75% of total amounts paid, and made a tenth early access distribution totaling approximately \$16 million.

The Proposed Eleventh Early Access Distribution

6. <u>Guaranty Association Payments, Recoveries, and Early Access Distributions</u>. The guaranty associations have reported paying \$564,625,635.03 regarding policies of insurance issued by Home through July 30, 2016 (\$508,707,820.38 in indemnity and \$55,917,814.65 in "claim expense payments"). The guaranty associations also reported recoveries (e.g. subrogation, net worth, and second injury fund recoveries) totaling \$62,485,392.93, so the guaranty associations' reported payments after recoveries total \$502,140,242.10. The approved first through tenth early access distribution amounts totaled \$446,907,735.65 (this amount was then subject to deductions and distribution caps, so the actual distributions have been less). Accordingly, the potential total for an eleventh early access distribution is \$55,232,506.45

³ "Claim expense payments" may include amounts to which the Liquidator will assign Class I, Class II, or Class V priority.

⁴ The amounts paid by guaranty associations and the prior early access distribution amounts in this paragraph include the \$3,148,212.13 paid to workers compensation claimants on behalf of guaranty associations during 2003 by the Liquidator as advances on early access distributions in order to avoid disruptions in payments to the claimants during the transition of claim paying responsibility to the guaranty associations.

(which will then be subject to deductions and distribution caps as described below). A chart showing reported payments and recoveries through July 30, 2016 (as reported by each guaranty association by July 30, 2016) together with the previously approved early access amounts and potential eleventh early access distribution amounts is attached hereto as Exhibit A.

- Estate Assets. As of September 30, 2016, the net assets of the Home estate in the Liquidator's control totaled \$917,538,188 as set forth in the Statement of Net Assets (unaudited) attached hereto as Exhibit B.⁵ The assets available to the Liquidator are thus approximately 16.6 times the \$55,232,506 of guaranty associations' payments eligible for an eleventh early access distribution, and they exceed those payments by \$862 million. The assets under the Liquidator's control exceed the \$14.9 million amount that will actually be distributed (after application of the deductions and caps as described below) by \$902 million.
- 8. <u>Deposits and Unpaid/Unreturned Funds</u>. Prior to liquidation, Home had made deposits in a number of states as required by the laws of those states. As contemplated by the Plan and the orders approving the prior early access distributions, the Liquidator deducted the amount of deposits in certain states from the early access distributions where the deposit had not been returned to the Liquidator. This served to provide equivalent reimbursement from Home to the various guaranty associations. Where deposits remain unreturned and were not deducted in connection with the prior early access distributions, the Liquidator will deduct the amount of a deposit in a particular state from the eleventh early access distribution to the guaranty association in that state. The Liquidator may also deduct amounts due to Home from guaranty associations for other reasons where the guaranty association has not paid the amount to the Liquidator.

⁵ This sum represents the estate's assets after the first and second interim distributions (totaling 25%) on allowed Class II claims.

- 9. <u>Deductible Reimbursements</u>. The guaranty associations receive so-called "deductible reimbursements" from certain policyholders who had entered agreements with Home under which they were to reimburse Home for amounts it paid to claimants within agreed deductible amounts. The guaranty associations that have paid claims within those amounts may recover from such policyholders as more fully set forth in the Liquidator's Motion for Approval of Agreement Regarding Home Deductible Policies filed March 23, 2011, but those amounts are not included within the recoveries identified on Exhibit A. The Liquidator will deduct the amount of such deductible reimbursements by a particular guaranty association from the eleventh early access distribution to that association.
- 10. Class I and Class V Claims. Certain amounts reported as "claim expenses" may not be defense payments made pursuant to a Home policy and, instead, may be classified as expenses of administration with Class I priority. Further, a portion of defense expenses will be assigned to Class I pursuant to the Liquidator's Settlement with guaranty associations approved July 15, 2013. See note 2 above. The Liquidator will deduct the amount of such Class I claims from the eleventh early access distribution. Similarly, portions of the "claim expenses" reported by the guaranty associations may not be entitled to either Class I or Class II priority and therefore have residual Class V priority. Class V claims are not eligible for distribution (see ¶ 3 above) so the Liquidator will deduct the amount of any such claims from the eleventh early access distribution.
- 11. <u>Removal of Questioned Claim Items</u>. The Liquidator may ask guaranty associations for clarification regarding payments, expenses, or recoveries. The Liquidator will

⁶ The Liquidator agrees that the receipt by a guaranty association of an early access distribution does not constitute an admission by the guaranty association as to the proper priority classification any claim.

deduct such questioned items from the early access distribution. The Liquidator will also deduct any claimed amounts that are subject to any requests for review.

- 22. Caps on Distribution as a Percentage of Incurred and Paid Amounts. It is expected that the guaranty associations will submit significant additional requests for reimbursement from the Home estate in the future due to their ongoing obligations on covered claims under policies of insurance issued by Home. The first two early access distributions accordingly equaled one-hundred percent (100%) of the amounts the guaranty funds had paid as of September 30, 2005. The third through ninth early access distributions were based on 100% of guaranty fund payments as of September 30 for each year from 2006 through 2012, but they were subject to a distribution cap equal to forty percent (40%) of the total incurred costs projected by each guaranty association. The 40% incurred cap is not an estimate of the ultimate distribution that will be made on Class II claims but, instead, is designed to avoid situations in which a "claw back" pursuant to RSA 402-C:29, III(b)(4) and the Early Access Agreement may be necessary by keeping each guaranty association's total early access distributions at a level of no more than 40% of its total projected incurred costs.
- 13. The tenth early access distribution was subject to the 40% incurred cap and also to a 75% cap of total amounts paid. The Liquidator had noted that application of the 40% incurred

⁷ For purposes of early distribution calculations, "total incurred" costs includes paid amounts, case reserves, and any amounts subject to requests for redetermination but does not include reserves for incurred but not reported loss or for claims subject to "net worth" provisions. Consistent with the use of reported claim expenses (rather than determined claims), reserves against which the distribution cap is applied reflect guaranty association estimates rather than Liquidator calculations.

⁸ In accordance with paragraph 4 of the Order Approving First Interim Distribution dated March 3, 2012 (as amended July 2, 2012) and paragraph 4 of the Order Approving Second Interim Distribution dated November 16, 2015, an amount of the previous early access distributions equal to the total interim distribution percentage of 25% of guaranty association Class II claims is no longer subject to clawback.

cap resulted in certain guaranty associations receiving early access distributions for nearly all of their paid indemnity and claim expense amounts, while other guaranty associations received a much lower percentage of paid amounts. This differential arose because the 40% cap is based on incurred costs, including reserves, and the guaranty associations have varying ratios of paid claims to reserves. (A guaranty association with relatively large reserves would be able to receive early access distributions for a greater percentage of its paid amounts.) To reduce both this disparity and the potential for "claw back," the Liquidator applied an additional cap on early access distributions of seventy-five percent (75%) of guaranty association paid amounts, so that the early access distributions will not exceed 75% of each guaranty association's paid total.

- 14. The Liquidator proposes to apply both the 40% incurred cap and the 75% total paid cap to the eleventh early access distribution. Application of the 40% incurred cap is expected to affect 39 guaranty associations and the 75% paid cap is expected to affect 15 guaranty associations. Together, they are expected to affect 54 of the guaranty associations eligible to receive early access distributions. See, Exhibit A hereto, noting the affected associations.
- 15. Amount Proposed to be Distributed. Deductions for deposits and unpaid/unreturned funds, deductible reimbursements, Class I and Class V claim expenses, and questioned items, together with the distribution caps, will reduce the amount of the proposed eleventh early access distribution. Further, the Liquidator will not make distributions (or request clawbacks) where the amounts involved are less than \$25,000. Application of the deductions, the caps, and this threshold will reduce the potential distribution by approximately \$40.3 million. The Liquidator therefore expects that the total amount distributed will be approximately \$14.9 million to 14 guaranty associations.

16. I believe that the proposed eleventh early access distribution as described above is reasonable and prudent and in the best interests of the Home liquidation.

The United States Priority Act

- 17. As noted in the Plan, the United States Department of Justice has asserted in other insurer liquidations that the claim filing deadline does not apply to claims by the Federal Government in light of the federal priority act, 31 U.S.C. § 3713, so that it can at any time file claims entitled to payment by the Liquidator on pain of potential personal liability.
- 18. The Liquidator obtained limited waivers of alleged federal priority claims as a precondition to making the first through sixth early access distributions. The Liquidator did not request waivers for the seventh through tenth early access distributions. In light of the statutory claw back provision, the Early Access Agreements with guaranty associations receiving early access distributions, and the factors described in ¶7, the Liquidator believed that making the early access distributions was reasonable and prudent even without waivers. For those reasons, I similarly believe it is reasonable and prudent to make the proposed eleventh early access distribution without a waiver. The Liquidator will consider this issue anew in connection with any future proposed early access distributions.

⁹ The Liquidator recently obtained a waiver of federal priority claims to permit the second interim distribution. See the Liquidator's Report Regarding Second Release Agreement with the United States filed July 19, 2016.

Signed under the penalties of perjury this 12 day of October, 2016.

Peter A. Bengelsdorf

A notary public or other officer completing this certificate verifies only the identity of the individual who signed the document to which this certificate is attached and not the truthfulness, accuracy or validity of that document.

STATE OF CALIFORNIA COUNTY OF VENTURA

On October 18, 2016 before me, CLAUDIA A. KING - DOTORY Public personally appeared Peter A. Bengelsdorf, Special Deputy Liquidator of The Home Insurance Company, who proved to me on the basis of satisfactory evidence to be the person whose name is subscribed to the within instrument and acknowledged to me that he executed the same in his authorized capacity, and that by his signature on the instrument the person, or the entity upon behalf of which the person acted, executed the instrument.

I certify under PENALTY OF PERJURY under the laws of the State of California that the foregoing paragraph is true and correct.

> CLAUDIA A. KING Commission # 2021894 Notary Public - California Ventura County My Comm. Expires May 23, 2017

WITNESS my hand and official seal.

Signature <u>Claudine King</u> Signature of Notary Public

Exhibit A

Guaranty Association Indemnity/Expense and Recoveries through 07/30/16 (as Reported by 07/30/16)

		Guaranty Association	Total Circust	Guaranty	Not Cueronty	Amounts (before	Amounts (before Access (before Affected by	Affected by Distribution
Action Action	Indemnity Payments	Pavments* /	Association Payments	Recoveries As	ents	and cap)	and caps)	Caps
Alahama Insurance Guaranty Assoc	22	1.210.868.23	\$ 18,415,219.95 \$	0.40)	1.0	12,222,522.26 \$		Yes
Alaska Insurance Guaranty Assoc.	1,139,453.38	_	1,833,774.68		8	1,659,553.53 \$		Yes
Arizona Industrial Commission		\$ 52,963.44	$\mathbf{-}$	49	8			2
Arizona Property & Casualty Ins. Guaranty Assoc.	199,800.00				419,519.36	-	177,302.27	2
Arkansas Property & Casualty Ins. Guaranty Assoc.	4.29	150,019.01		-	1,289,826.87	-	ľ	Yes
California Insurance Guarantee Assoc.	51,877,731.64	\$ 11,309,930.48	\$ 63,187,662.12 \$	(1,839,045.43) \$	61,348,616.69 \$			Yes
Colorado Insurance Guaranty Assoc.	4,277,908.66	635,500.02	4,913,408.68	(/41,85230) \$	4,171,556.38		225,791.09	200
Connecticut Insurance Guaranty Assoc.	9,579,423.31	894,863.22	\$ 10,4/4,286.53 \$	(2,314,951.19) \$	0, 109, 330,34 W	\$ 26.1.22,000,1,1		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
Delaware Insurance Guaranty Assoc.	\$ 1,004,123.43	\$ 173,230.32 s	1 043 284 30 \$	(021,302,02) \$	1 935 729 91	1 131 152 53 \$		Xes
District of Columbia Insurance Guaranty Assoc.	1,730,001.41		371 83		1	1.941.650.35		Yes
Florida Madam Composition Inc. Complex Accounts	1,340,020.30		-		27 416 757 86 \$	24 599 422 15 \$	2.817.335.71	Yes
Piorida Workers Compensation ins Guaranty Assoc.	10 213 094		11 105 270 89 \$	(5.072,203.32)	-			Yes
Hawaii Insurance Guaranty Assoc		\$ 281,843,80		(41,373.74) \$	1,697,564.01			Yes
daho Ins. Guaranty Assoc		3,355.03	\$ 210,115.77 \$	1	1.	206,056.40		Yes
Ilinois Ins. Guaranty Assoc.	5	513,703.07	6,183,771.89	(16,387.19) \$		4	894,243.26	Yes
ndiana Insurance Guaranty Assoc.				(21,619.82)		\rightarrow		Yes
lowa Insurance Guaranty Assoc.	959,835.15		ш	\$ (00.6)	1,010,043.67	-		Yes
Kansas Insurance Guaranty Assoc.	3,535,444.24					-	491,967.35	Yes
Kentucky Insurance Guaranty Assoc.	7,993,430.95		\$ 8,126,796.31 \$	(1,191,300.56) \$	935,495.75	-		Yes
Louisiana Insurance Guaranty Assoc.	2,508,809.49	\$ 447,437.04			537.80	- 1		20 20
Maine Insurance Guaranty Assoc.	2,408,569.25					2,230,002.40	1	2 3
Maryland Property & Casualty Ins. Guaranty Assoc.	5,982,447.91		72.62		6,202,2/4.24 \$	0,129,020.12	1,072,440.12	200
Massachusetts Insurers Insolvency Fund	2	4,109,467.21		# (88.521.51)	10,900,994.00 \$			Xex Y
Michigan Property & Casualty Guaranty Assoc.	10,042,040.41		# 17 133 500 BB &		41 531 943 36 \$	37 053 644 13 \$		Yes
Minnesota Insurance Guaranty Assoc.		2 589 468 44	_		6.599.770.11		1,120,568.01	Yes
Missouri Dropody & Casualty Ins. Guaranty Assoc					1,651,106.46			Yes
Montana Insurance Guaranty Assoc		235	\$ 1,945,850.47 \$	(620,995.43) \$	1,324,855.04 \$	1,192,897.86 \$	131,957.18	Yes
Nebraska Property & Liability Ins. Guaranty Assoc.	\$ 1,227,890.08	\$ 39,816.09	\$ 1,267,706.17 \$.	1,267,706.17 \$		24,743.76	Yes
Nevada Insurance Guaranty Assoc.			\$ 150,896.00 \$,	88.00	-		Yes
New Hampshire Insurance Guaranty Assoc.	3,694	195,305.67	3,889,996.45	(35,635.62) \$	3,854,360.83		782, 188.31	Yes
New Hampshire Life & Health Guaranty Association			1,304.33			-	27 040 70	200
 Jersey Property-Liability Ins Guaranty Assoc. 		\$ 4,394,710.22	\$ 28,462,449.66 \$	(1,532,860.85) \$	26,929,588.81	20,862,342.U3 \$		200
New Jersey Workers' Compensation Security Fund	12,277,251.99	1,262,630.87	13,539,882.86	(197,05642) \$	13,342,620.44 \$	1 015 007 45 \$	2 307 426 93	8 2
New Mexico Ins. Guaranty Assoc.	3,614,227.03	744 133 04	4,224,144.20 a	-	4 769 880 27	4 331 245 86 \$		Yes
North Carolina ins Guaranty Assoc.	109 480 655 65	6.363.992.18				79.225.166.76		Yes
Original Designation of the Leaders	00,000,2			12000	-	112,988.98	8.597.50	Yes
Illisurarice Guaranty Assoc.	888	25.000	32.800.00	9	32,800.00 \$			Yes
Oklahoma P & C ins. Guaranty Assoc.	4.124.040.	181,635.74	4,305,675.85	(449.82)	4,305,226.03 \$	3,941,642.53 \$		Yes
Oregon Insurance Guaranty Assoc.			\$ 4,495,961.88 \$	(2,720,015.49) \$	1,775,946.39 \$	1,653,194.54	122,751.85	Yes
Pennsylvania Property & Casualty Ins. Guaranty Assoc.	\$ 4,576,828.38	2,760,938.23	\$ 7,337,76661 \$		7,034,53837 \$	6,846,654.33 \$		Yes
insylvania Workers' Compensation Security Fund	\$ 47,712,677.78	2,701	\$ 50,414,594.06 \$	(1,334.43)	-	40, 130, 130, 49 \$		SP
Puerto Rico Property & Casualty Ins. Guaranty Assoc.			852.39	. 6	440.40		448 031 75	2 ×
Rhode Island Insurance Guaranty Assoc.	\$ 2,665,985.		2,756,047.45	(438,637.27) \$	2,327,410.10 \$	_		Xes
South Carolina Property & Casuaty Ins. Guaranty Assoc	27 6		2,390,774.02 3	-	1,			Xes
South Dakota Property & Casuary Ins. Guaranty Assoc.	†	\$ 443,455,25	\$ 4.484.475.27	(1,256,408.30) \$				Yes
Toxas Property & Casualty Insurance Guaranty Assoc			\$ 17,164,606.75	(2,292,737.21) \$	14,871,869.54 \$	13,698,047.31 \$	1,173,822.23	Yes
Utah Property & Casualty Ins. Guaranty Assoc.	1,897,114.48		\$ 2,078,159.25 \$	-	1,587,905.72	1,281,962.34 \$	3	Yes
Vermont Insurance Guaranty Assoc.	\$ 387,503.08		\$ 417,375.88 \$	2	416,623.76 \$	406,013.27 \$	10,610.49	Yes
Virginia Insurance Guaranty Assoc.	,		\$ 15,393,856.92 \$	_	13,724,270.54 \$	12,395,641.52 \$	1,328,629.02	Yes
Washington Insurance Guaranty Assoc.	1,121,452.85	245	\$ 1,367,389.28 \$	(915.64)	1,366,473.64 \$	1,364,913.64	1,560.00	Yes
West Virginia Insurance Guaranty Assoc.			\$ 684,197.04 \$		197.04	680,847.04 \$	3,350.00	Yes
West Virginia Life & Health Ins. Guaranty Assoc.	101,120,00	\$ 15,420.00	\$ 116,540.00 \$	1		116,540.00	-	200
	100 100 1	000000	@ 00 000 CCC L	# VOC COO CC V C/	3 700 444 33 8	2 C17 OE0 71 C	180 460 61	1

This chart includes the \$3,148,212.13 paid on behalf of guaranty associations by the Liquidator for worker's compensation claimants during 2003 as advances on early access distributions in order to avoid disruptions in payment to the claimants from Home to the guaranty associations.

*"Guaranty Association Claim Expense Payments" are reported by the various guaranty associations and may include amounts with Class I, Class II or Class V priority.

The Home Insurance Company In Liquidation

Statement of Net Assets (Modified Cash Basis) (Unaudited)

Assets	_	September 30, 2016		December 31, 2015
Unrestricted fixed-income securities, short-term investments, and				
cash and cash equivalents, at cost:				
Fixed-income securities	\$	879,057,385	\$	904,204,382
Short-term investments		9,505,447		84,413,574
Cash and cash equivalents		25,800,025	1	60,749,665
Total unrestricted fixed-income, short-term investments, and				
cash and cash equivalents, at cost	\$	914,362,857	\$	1,049,367,621
Common stocks, at fair value		2		2
Interest income due and accrued		4,652,049	_	5,099,249
Total unrestricted liquid assets	\$	919,014,909	\$	1,054,466,872
Unrestricted illiquid assets:				
Limited partnership interests		695,440		800,556
Total unrestricted illiquid assets	\$	695,440	\$	800,556
Restricted liquid assets:				
Cash		321,891		321,891
Total restricted liquid assets	\$	321,891	\$	321,891
Total restricted and unrestricted assets, excluding				
certain amounts	\$	920,032,240	\$_	1,055,589,319
Liabilities				
Incurred but unpaid administrative expenses and				
investment expenses		1,747,012		2,646,832
Checks payable		17,720		464
Class II distribution checks outstanding		729,320	_	78,024
Total liabilities	\$	2,494,052	\$	2,724,856
Restricted and unrestricted net assets, excluding certain	•			
amounts	\$	\$917,538,188	\$_	\$1,052,864,463